House Bill 892

By: Representatives Oliver of the 83<sup>rd</sup>, Porter of the 143<sup>rd</sup>, Smyre of the 132<sup>nd</sup>, Ashe of the 56<sup>th</sup>, Hugley of the 133<sup>rd</sup>, and others

## A BILL TO BE ENTITLED AN ACT

1 To amend Title 21 of the Official Code of Georgia Annotated, relating to elections, so as to 2 create a voluntary taxpayer fund to financially assist certain judicial campaigns and 3 candidates who demonstrate qualifying public support and who accept fund-raising and 4 spending limitations concomitant with the acceptance of such funds; to change certain provisions relating to the duty of the State Election Board; to change certain provisions 5 6 relating to the enforcement of Chapter 2 of said title, relating to elections and primaries 7 generally; to provide that the State Election Board enforce provisions relating to the "Georgia 8 Fund for Judicial Campaigns Act"; to provide for a short title; to make legislative findings; 9 to provide for definitions; to provide for a fund and fund sources to finance the election 10 campaigns of certain judicial candidates; to provide for the mechanics of making 11 distributions from the fund, including qualification of candidates, timing of fund distribution, 12 amount of fund distribution, method of fund distribution, and restrictions on campaign 13 contributions and expenditures necessary in order to obtain and continue to receive 14 distributions from the fund; to provide for an advisory council for the fund; to provide for appointments and terms of office for members of the advisory council; to provide for 15 16 appeals; to provide for rule making; to provide for public reporting of information; to provide 17 for voluntary contributions to the fund through the state income tax return; to provide for the Department of Revenue's assistance in collecting contributions and transmitting them to the 18 fund; to change provisions relating to maximum allowable contributions; to provide for 19 20 related matters; to provide for an effective date; to repeal conflicting laws; and for other 21 purposes.

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

SECTION 1.

24 Title 21 of the Official Code of Georgia Annotated, relating to elections, is amended by

25 revising Code Section 21-2-31, relating to duties of the State Election Board, as follows:

- 26 "21-2-31.
- 27 It shall be the duty of the State Election Board:
- 28 (1) To promulgate rules and regulations so as to obtain uniformity in the practices and
- 29 proceedings of superintendents, registrars, deputy registrars, poll officers, and other
- officials, as well as the legality and purity in all primaries and elections;
- 31 (2) To formulate, adopt, and promulgate such rules and regulations, consistent with law,
- as will be conducive to the fair, legal, and orderly conduct of primaries and elections;
- and, upon the adoption of each rule and regulation, the board shall promptly file certified
- copies thereof with the Secretary of State and each superintendent;
- 35 (3) To publish and furnish to primary and election officials, from time to time, a
- sufficient number of indexed copies of all primary and election laws and pertinent rules
- and regulations then in force;
- 38 (4) To publish and distribute such explanatory pamphlets regarding the interpretation and
- application of primary and election laws as in the opinion of the board should be
- 40 distributed to the electorate;
- 41 (5) To investigate, or authorize the Secretary of State to investigate, when necessary or
- 42 advisable the administration of primary and election laws and frauds and irregularities in
- primaries and elections and to report violations of the primary and election laws either
- 44 to the Attorney General or the appropriate district attorney who shall be responsible for
- further investigation and prosecution; and to investigate when necessary or advisable the
- 46 <u>administration of and compliance with Chapter 3 of this title and to report violations of</u>
- Chapter 3 of this title either to the Attorney General or the appropriate district attorney
- 48 who shall be responsible for further investigation and prosecution. Nothing in this
- 49 paragraph shall be so construed as to require any complaining party to request an
- investigation by the board before such party might proceed to seek any other remedy
- available to that party under this chapter, <u>Chapter 3 of this title</u>, or any other provision of
- 52 law;
- 53 (6) To make such recommendations to the General Assembly as it may deem advisable
- relative to the conduct and administration of primaries and elections;
- 55 (7) To promulgate rules and regulations to define uniform and nondiscriminatory
- standards concerning what constitutes a vote and what will be counted as a vote for each
- category of voting system used in this state;
- 58 (8) To employ such assistants as may be necessary;
- 59 (9) Subject to funds being specifically appropriated by the General Assembly, to
- formulate and conduct a voter education program concerning voting procedures for
- voting by absentee ballot and at the polls with particular emphasis on the proper types of
- 62 identification required for voting; and

63 (10) To formulate, adopt, and promulgate such rules and regulations, consistent with law,

- as necessary for the administration of Chapter 3 of this title and to file certified copies
- 65 thereof with the Secretary of State;
- 66 (11) To publish and furnish forms for use in the administration of Chapter 3 of this title;
- 67 and
- (10)(12) To take such other action, consistent with law, as the board may determine to
- be conducive to the fair, legal, and orderly conduct of primaries and elections and to the
- 70 <u>administration of Chapter 3 of this title.</u>"
- 71 SECTION 2.
- 72 Said title is further amended by revising Code Section 21-2-33.1, relating to the enforcement
- of Chapter 2 of Title 21, as follows:
- 74 "21-2-33.1.
- 75 (a) The State Election Board is vested with the power to issue orders, after the completion
- of appropriate proceedings, directing compliance with this chapter or Chapter 3 of this title
- or prohibiting the actual or threatened commission of any conduct constituting a violation
- of either chapter, which order may include a provision requiring the violator:
- 79 (1) To cease and desist from committing further violations;
- 80 (2) To pay a civil penalty not to exceed \$5,000.00 for each violation of this chapter or
- Chapter 3 of this title or for each failure to comply with any provision of this chapter or
- 82 <u>Chapter 3 of this title</u> or of any rule or regulation promulgated under this chapter <u>or</u>
- 83 <u>Chapter 3 of this title</u>. Such penalty may be assessed against any violator as the State
- 84 Election Board deems appropriate;
- 85 (3) To publicly reprimand any violator found to have committed a violation;
- 86 (4) To require that restitution be paid by any violator to a state, county, or city governing
- authority when it has suffered a monetary loss or damage as the result of a violation;
- 88 (5) To require violators to attend training as specified by the board; and
- 89 (6) To assess investigative costs incurred by the board against any violator found to have
- 90 committed a violation.
- 91 (b) A civil penalty shall not be assessed against any violator except after notice and
- hearing as provided by Chapter 13 of Title 50, the 'Georgia Administrative Procedure Act.'
- In addition to the State Election Board, any contested case may be held before any
- representative of such board who has been selected and appointed by such board for such
- purpose. The amount of any civil penalty finally assessed shall be recoverable by a civil
- action brought in the name of the State Election Board. All moneys recovered pursuant to
- 97 this Code section shall be deposited in the state treasury, except for any moneys recovered

pursuant to the enforcement of Chapter 3 of this title, which shall be deposited in the
 Georgia Fund for Judicial Campaigns.

- (c) The Attorney General of this state shall, upon complaint by the State Election Board,
- bring an action in the superior court in the name of the State Election Board for a
- temporary restraining order or other injunctive relief or for civil penalties assessed against
- any violator of any provision of this chapter or Chapter 3 of this title or any rule or
- regulation duly issued by the State Election Board.
- (d) Any action brought by the Attorney General to enforce civil penalties assessed against
- any violator of this chapter or Chapter 3 of this title or any rule or regulation duly issued
- by the State Election Board or any order issued by the State Election Board ordering
- compliance or to cease and desist from further violations shall be brought in the superior
- 109 court of the county of the residence of the party against whom relief is sought. Service of
- process shall lie in any jurisdiction within the this state. In such actions, the superior court
- inquiry will shall be limited to whether notice was given by the State Election Board to the
- violator in compliance with the Constitution and the rules of procedure of Chapter 13 of
- Title 50, the 'Georgia Administrative Procedure Act.' Upon satisfaction that notice was
- given and a hearing was held pursuant to Chapter 13 of Title 50, the 'Georgia
- Administrative Procedure Act,' the superior court shall enforce the orders of the State
- Election Board and the civil penalties assessed under this chapter or Chapter 3 of this title,
- and the superior court shall not make independent inquiry as to whether the violations have
- occurred.

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- (e) In any action brought by the Attorney General to enforce any of the provisions of this
- 120 chapter or Chapter 3 of this title or of any rule or regulation issued by the State Election
- Board, the judgment, if in favor of the State Election Board, shall provide that the
- defendant pay to the State Election Board the costs, including reasonable attorneys' fees,
- incurred by the State Election Board in the prosecution of such action."

124 SECTION 3.

- 125 Said title is further amended by replacing Chapter 3, which is reserved, with a new Chapter 3
- to read as follows:
- 127 "<u>CHAPTER 3</u>
- 128 ARTICLE 1
- 129 21-3-1.
- This chapter shall be known and may be cited as the 'Georgia Fund for Judicial Campaigns
- 131 <u>Act.'</u>

- 132 <u>21-3-2.</u>
- 133 The purpose of this chapter is to enlarge public discussion and participation in the election
- process, to ensure the fairness of democratic elections in Georgia, to protect the
- constitutional rights of voters and candidates from any detrimental effects or improper
- 136 <u>influence stemming from large private campaign contributions or independent</u>
- expenditures, and, with special regard to the necessity of upholding public confidence in
- the integrity of the judiciary, to eliminate the appearance of improper influence stemming
- from large private campaign contributions or independent expenditures. Accordingly, this
- chapter establishes the Georgia Fund for Judicial Campaigns as an alternative source of
- campaign financing for candidates who demonstrate qualifying broad public support and
- voluntarily accept fund-raising expenditure limitations in conjunction with acceptance of
- fund moneys. This chapter shall be applicable to candidates for Justice of the Supreme
- 144 Court and Judge of the Georgia Court of Appeals in elections to be held in 2012 and
- thereafter.
- 146 21-3-3.
- 147 As used in this chapter, the term:
- (1) 'Advisory council' means the Advisory Council for the Georgia Fund for Judicial
- Campaigns Act established in Code Section 21-3-7.
- 150 (2) 'Board' means the State Election Board.
- (3) 'Campaign committee' has the same meaning as the term is defined in paragraph (2)
- of Code Section 21-5-3.
- 153 (4) 'Candidate' has the same meaning as the term is defined in paragraph (4) of Code
- Section 21-5-3 when the individual is seeking an office. The term includes a campaign
- committee authorized by the candidate for that candidate's election.
- (5) 'Certified candidate' means a candidate running for office who chooses to receive
- campaign funds from the fund and who is certified pursuant to Code Section 21-3-5.
- 158 (6) 'Contested election' means a general nonpartisan election or run-off election of a
- general nonpartisan election for an office in which there are more candidates than the
- number to be elected, other than write-in candidates.
- 161 (7) 'Contribution' has the same meaning as the term is defined in paragraph (7) of Code
- Section 21-5-3. Notwithstanding any other provision of law to the contrary, a distribution
- from the fund pursuant to this chapter shall not be considered to be a contribution for
- purposes of this chapter or Chapter 5 of this title and shall not be subject to the limitations
- of Code Section 21-5-41.
- 166 (8) 'Expenditure' has the same meaning as the term is defined in paragraph (11) of Code
- 167 Section 21-5-3.

168 (9) 'Fund' means the Georgia Fund for Judicial Campaigns established in Code Section

- 169 <u>21-</u>3-4.
- (10) 'Office' means a judgeship on the Supreme Court of Georgia or Georgia Court of
- 171 Appeals.
- 172 (11) 'Participating candidate' means a candidate for office who has filed a declaration of
- intent to participate pursuant to Code Section 21-3-5.
- 174 (12) 'Qualifying contribution' means a contribution in an amount of no more than
- \$500.00 and not less than \$5.00 and in the form of a check or money order payable to the
- candidate that is:
- (A) Made by any registered voter in this state;
- (B) Made before filing the declaration of intent to participate in the fund; and
- (C) Is not a contribution made by the candidate from his or her own money.
- 180 (13) 'Qualifying period' means the period referenced in subsection (c) or (i) of Code
- Section 21-2-132, as applicable to the particular year in which the election occurs.
- 182 (14) 'Supplemental qualifying contribution' means a contribution in an amount no more
- than \$500.00 and in the form of a check or money order payable to the candidate that is:
- (A) Made by any registered voter in this state;
- (B) Made by an individual who has not made a qualifying contribution pursuant to
- paragraph (12) of this Code section; and
- (C) Made after the initial grant distribution pursuant to paragraph (1) of subsection (a)
- of Code subsection 21-3-6 and not later than 20 days before the date of the election or
- run-off election.
- 190 21-3-4.
- (a) Establishment of the fund. The Georgia Fund for Judicial Campaigns is established to
- finance the election campaigns of certified candidates for office and to pay administrative
- and enforcement costs of the board related to this chapter. The fund is a special, dedicated,
- nonlapsing, nonreverting fund. All expenses of administering this chapter, and personnel
- and other costs incurred by the board, shall be paid from the fund and not from the general
- fund of the state treasury. Any interest generated by the fund shall be credited to the fund.
- The board shall administer the fund.
- (b) Sources of funding. Money received from all the following sources shall be deposited
- in the fund:
- 200 (1) Designations made to the fund by individual taxpayers pursuant to Code Section
- 201 21-3-20;
- 202 (2) Fund revenues distributed for a contested election that remain unspent or
- 203 <u>uncommitted at the time the recipient is no longer a certified candidate in the election;</u>

204 (3) Fund revenues distributed for a contested election that remain unspent or

- 205 uncommitted at the time the recipient is elected, pursuant to paragraph (5) of subsection
- 206 (d) of Code Section 21-3-5;
- 207 (4) Money ordered returned to the fund by the board or State Ethics Commission;
- 208 (5) Any contribution made by attorneys in accordance with the rules of the Supreme
- 209 Court of Georgia; and
- (6) Voluntary donations made directly to the fund.
- 211 <u>21-3-5.</u>
- 212 (a) Declaration of intent to participate. Any candidate choosing to receive campaign
- 213 <u>funds from the fund shall first file with the board a declaration of intent to participate in the</u>
- fund as a candidate for a stated office. The declaration of intent shall be filed within 90
- 215 days of the last date of the qualifying period and after collecting any qualifying
- 216 contributions. In the declaration, the candidate shall swear or affirm that only one
- campaign committee, identified with its treasurer, shall handle all contributions,
- expenditures, and obligations for the participating candidate and that the candidate will
- 219 comply with the contribution and expenditure limitations set forth in subsection (d) of this
- 220 <u>Code section and all other requirements set forth in this chapter and Chapter 5 of this title.</u>
- Failure to comply with this Code section shall be a violation of this chapter punishable as
- determined by the board.
- 223 (b) Demonstration of support of candidacy. Participating candidates who seek
- 224 certification to receive campaign funds from the fund shall first, before filing a declaration
- of intent to participate in the fund, raise qualifying contributions from at least 250
- registered voters in this state. No payment, gift, or anything of value shall be given in
- 227 <u>exchange for a qualifying contribution.</u>
- (c)(1) Certification of candidates and reports. Upon receipt of the declaration of intent
- 229 to participate by a participating candidate, the board shall determine whether the
- 230 <u>candidate:</u>
- (A) Has properly signed and filed the declaration of intent to participate in the fund
- pursuant to this chapter;
- 233 (B) Has submitted a report itemizing the appropriate number of qualifying
- contributions received from registered voters, which the board shall verify through a
- random sample or other means it adopts. The report shall include:
- 236 (i) The name of each contributor;
- 237 (ii) Each contributor's address, including the county of residence; and
- 238 (iii) Each contributor's employer and profession;
- (C) Is qualified to receive votes on the ballot as a candidate for the office; and

240 (D) Otherwise meets the requirements for participation in the fund pursuant to this 241 chapter. 242 (2) The board shall certify candidates within ten days of the qualifying period who have 243 also satisfied subparagraphs (c)(1)(A) through (c)(1)(D) of this Code section. The board 244 shall notify candidates not complying with the requirements of this subsection as soon 245 as possible and no later than five business days after receipt of unsatisfactory compliance 246 with this subsection. 247 (d) Restrictions on contributions and expenditures for participating and certified 248 candidates. The following restrictions shall apply to contributions and expenditures with respect to participating and certified candidates: 249 250 (1) Beginning when a candidate who is not holding office declares his or her intent to 251 accept campaign contributions for office pursuant to subsection (g) of Code Section 252 21-5-30 or at the start of each election cycle as defined in paragraph (10) of Code Section 253 21-5-3 for candidates holding office and continuing through the date of the election or 254 run-off election, the candidate may accept contributions in amounts up to \$500.00; 255 provided, however, that no contributor shall contribute more than \$500.00 in the 256 aggregate. Prior to a candidate's certification pursuant to subsection (c) of this Code section, the candidate may expend up to \$25,000.00 of the qualifying contributions raised 257 258 for any campaign purpose for an election or run-off election. Following a candidate's certification pursuant to subsection (c) of this Code section, the candidate may expend 259 260 the remaining qualifying contribution funds raised, the funds the candidate receives from 261 the fund pursuant to Code Section 21-3-6, and any other funds raised for any campaign purpose for an election or run-off election. Any candidate who seeks office who accepts 262 any amount in excess of the limits on qualifying contributions, or the \$25,000.00 263 264 expenditure limit of this paragraph, shall be ineligible to file a declaration of intent or 265 receive funds from the fund; (2) Notwithstanding the contribution limits set forth in paragraph (1) of this subsection, 266 the candidate may contribute up to \$10,000.00 of that candidate's own money to his or 267 268 her campaign; (3) A candidate shall limit the use of all revenues permitted by this subsection to 269 270 expenditures for campaign related purposes only. The guidelines outlining permissible campaign related expenditures shall be the same as provided in Chapter 5 of this title; 271 (4) Any contribution received by a participating candidate or a certified candidate that 272 falls outside that which is permitted by this subsection shall be returned to the donor as 273 soon as practicable. Contributions intentionally made, solicited, or accepted in violation 274 275 of this chapter shall be subject to penalties as determined by the board; and

276 (5) A candidate shall return to the fund any amount distributed for an election that is unspent and uncommitted at the date of the election or run-off election, if applicable, or 277 at the time the candidate ceases to be a certified candidate, whichever occurs first. For 278 279 accounting purposes, all qualifying contributions and supplemental qualifying 280 contributions shall be considered spent before revenue from the fund is spent or 281 committed. 282 (e) Revocation. A candidate may revoke, in writing to the board, a decision to participate 283 in the fund at any time before the deadline set by the board. After a timely revocation, that 284 candidate may accept and expend contributions outside the limits of this chapter without violating this chapter. Within ten days after revocation, a candidate shall return to the 285 286 board all money received from the fund. 287 <u>21-3-6.</u> 288 (a) Timing of fund distribution. 289 (1) Initial grant. Following the initial certification of a candidate who will be in a 290 contested election, revenue from the fund in an amount determined under paragraph (2) of subsection (b) of this Code section shall be distributed within 15 days after the 291 292 candidate is certified, but no later than ten days before the contested election. (2) Subsequent grants. Beginning no less than 30 days after the date of certification of 293 a candidate pursuant to subsection (c) of Code Section 21-3-5, and in intervals of not less 294 295 than 20 days, and in no case less than 20 days before the date of an election or run-off 296 election, a certified candidate may apply for additional moneys from the fund pursuant to paragraph (2) of subsection (b) of this Code Section. Applications for such additional 297 298 funds shall contain a report which contains the same information required under 299 subparagraph (c)(1)(B) of Code Section 21-3-5, and the board shall be required to verify the report in the same manner as set forth in such subparagraph. 300 301 (b) Amount of fund distribution. 302 (1) Initial grant. By the tenth day after the qualifying period, prior to each general 303 nonpartisan election, the board shall determine the amount of funds, rounded to the 304 nearest \$100.00, to be distributed to certified candidates running in a contested election 305 in an amount equal to:

(A) For candidates for Justice of the Supreme Court of Georgia, an amount equal to 40

(B) For candidates for Judge of the Court of Appeals of Georgia, an amount equal to

times the candidate's filing fee as set forth in Code Section 21-2-131; and

20 times the candidate's filing fee as set forth in Code Section 21-2-131.

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310 (2) Subsequent grants. Upon application and certification made pursuant to paragraph 311 (2) of subsection (a) of this Code Section, certified candidates may receive distributions 312 in the amount of five times the amount of supplemental qualifying contributions raised. 313 (3) The total amount of the fund distributed to any one candidate for any election cycle, 314 including any run-off election, shall not exceed: 315 (A) For candidates for Justice of the Supreme Court of Georgia, an amount equal to 316 four times the amount of the initial grant distribution made pursuant to paragraph (1) 317 of this subsection; and 318 (B) For candidates for Judge of the Court of Appeals of Georgia, an amount equal to 319 three times the amount of the initial grant distribution made pursuant to paragraph (1) 320 of this subsection. (c) Method of fund distribution. The board, in consultation with the director of the Office 321 of Treasury and Fiscal Services, shall develop a rapid, reliable method of conveying funds 322 323 to certified candidates. In all cases, the board shall distribute funds to certified candidates 324 in a manner that is expeditious, ensures accountability, and safeguards the integrity of the 325 fund. If the money in the fund is insufficient to fully fund all certified candidates, then the available money shall be distributed proportionally, according to each candidate's eligible 326 327 funding. 328 21-3-7. 329 (a) Enforcement by the board. The board, with the advice of the advisory council, shall 330 administer the provisions of this chapter. (b) Advisory Council for the Georgia Fund for Judicial Campaigns Act. 331 332 (1) There is established under the board the Advisory Council for the Georgia Fund for 333 Judicial Campaigns Act to advise the board on the rules, procedures, and opinions the board adopts for the enforcement and administration of this chapter and on the funding 334 335 needs and operation of the fund. The advisory council shall have full access to all records pertaining to the fund in order to enforce the provisions of this chapter. The advisory 336 council shall consist of five members to be appointed as follows: 337 338 (A) The Governor shall name two members from a list of individuals nominated by the 339 state executive committee of the political party which received the greatest number of votes in Georgia in the last presidential election. The state chairperson of that party 340 341 shall submit to the Governor the names of five nominees; (B) The Governor shall name two members from a list of individuals nominated by the 342 state executive committee of the political party which received the second greatest 343 344 number of votes in Georgia in the last presidential election. The state chairperson of 345 that party shall submit to the Governor the names of five nominees; and

(C) The board shall name one member by unanimous vote of all members of the board.

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347 If the board cannot reach unanimity on the appointment of that member, the advisory 348 council shall consist of the remaining members named by the Governor. 349 (3) The initial members shall be appointed by August 1, 2010. Of the initial appointees, 350 two shall serve for one-year terms, two shall serve for two-year terms, and one shall serve 351 for a three-year term according to random lot. Thereafter, appointees shall be appointed 352 to serve four-year terms. An individual shall not serve more than two full terms, exclusive of the initial term of appointment. The appointed members shall not be 353 354 compensated for their services but shall be reimbursed in the same manner as provided 355 for in Code Section 45-7-21. One member of the advisory council shall be elected by the 356 members as chairperson. A vacancy during an unexpired term shall be filled in the same 357 manner as the regular appointment for that term, but a vacancy appointment shall only 358 be for the unexpired portion of the term. 359 (c) Appeals. The initial decision on an issue concerning qualification, certification, or 360 distribution of funds under this chapter shall be made by the chairperson of the board. The 361 procedure for challenging such decision shall be as follows: 362 (1) An individual or entity aggrieved by a decision of the chairperson of the board may 363 appeal to the full board within three business days of such decision. The appeal shall be 364 in writing and shall set forth the reasons for the appeal; and (2) Within five business days after an appeal is properly made, and after due notice is 365 366 given to the parties, the board shall hold a hearing. The appellant shall have the burden 367 of providing evidence to demonstrate that the decision of the chairperson of the board was improper. The board shall rule on the appeal within three business days after the 368 369 completion of the hearing. 370 (d) Board to adopt rules and issue opinions. The board shall adopt rules and issue opinions to ensure effective administration of this chapter. Such rules and opinions shall 371 include, but not be limited to, procedures for obtaining qualifying contributions, 372 373 certification of candidates, addressing circumstances involving special elections, vacancies, recounts, withdrawals, or replacements, collection of revenues for the fund, distribution of 374 375 fund revenue to certified candidates, return of unspent fund disbursements, and compliance 376 with this chapter. For races involving special elections, recounts, vacancies, withdrawals, or replacement candidates, the board shall establish procedures for qualification, 377 378 certification, disbursement of fund revenues, and return of unspent fund revenues. The 379 board shall fulfill each of these duties in consultation with the advisory council. 380 (e) Report to the public. The advisory council shall issue a report by December 15, 2010, 381 and every two years thereafter that evaluates and makes recommendations about the 382 implementation, administration, and enforcement of this chapter and the feasibility of

expanding its provisions to include other candidates for state office based on the experience of the fund and the experience of similar programs in other states. The advisory council shall also evaluate and make recommendations regarding how to address activities that could undermine the purpose of this chapter, including spending that appears to target candidates receiving money from the fund. The report shall be made available to the Governor, the Lieutenant Governor, the Speaker of the House of Representatives, and to members of the public via the advisory council's website.

390 <u>ARTICLE 2</u>

391 <u>21-3-20.</u>
 392 (a) To support public financing for appellate judicial campaigns, the board may, without
 393 <u>limitation, promote and solicit voluntary contributions through the income tax return</u>
 394 <u>contribution mechanism established in subsection (e) of this Code section and through any</u>
 395 <u>fund-raising or other promotional techniques deemed appropriate by the board.</u>

(b) The Georgia Fund for Judicial Campaigns shall exclusively consist of all moneys provided for under Code Section 21-3-4. All balances in the fund shall be deposited in an interest-bearing account identifying the fund and shall be carried forward each year so that no part thereof may be deposited in the general fund of the state treasury. The fund shall be administered and the moneys held in the fund shall be expended by the board in furtherance of providing public financing for appellate judicial campaigns.

(c) Following the transmittal of contributions to the board for deposit in the fund pursuant to subsection (e) of this Code section, the expenditure of moneys in the fund shall be allocated as determined by the board to certified candidates and to pay for administrative and personnel costs associated with implementation of this chapter.

(d) The board shall prepare, by February 1 of each year, an accounting of the funds received and expended from the fund and a review and evaluation of all expended moneys and expected future financial needs of the fund. The report shall be made available to the Governor, the Lieutenant Governor, the Speaker of the House of Representatives, and to members of the public via the board's website.

(e)(1) Unless an earlier date is deemed feasible and established by the Governor, each Georgia income tax return form for taxable years beginning on or after January 1, 2011, shall contain appropriate language, to be determined by the state revenue commissioner, which shall include an opportunity for the taxpayer to contribute up to \$10.00 to the fund established in subsection (b) of this Code section by either donating all or any part of any tax refund due by authorizing a reduction in the refund check otherwise payable or by contributing \$10.00 over and above any amount of tax owed by adding that amount to the

taxpayer's payment. In the case of a married couple filing a joint return, each taxpayer shall have the option of agreeing to the contribution. The tax return form shall include a \$10.00 voluntary contribution unless the taxpayer chooses not to contribute such amount. The instructions accompanying the income tax return form shall contain a description of the purposes for which this fund was established and the intended use of moneys received from the contributions. The instructions shall make it clear to the taxpayer that taxpayer contributions will support a nonpartisan court system. The instructions shall also state the manner in which the taxpayer can choose not to make the \$10.00 contribution and the option of contributing a different amount. The Department of Revenue shall consult with the board to ensure that the information given to taxpayers complies with the intent of this chapter. Each taxpayer required to file a state income tax return who desires to contribute to such fund may designate such contribution as provided in this Code section on the appropriate income tax return form. (2) The Department of Revenue shall determine annually the total amount contributed, shall withhold therefrom a reasonable amount for administering the provisions of paragraph (1) of this subsection, and shall transmit the balance to the board for deposit in the fund established in subsection (b) of this Code section; provided, however, that the amount retained for administrative costs, including implementation costs, shall not exceed \$50,000.00 per year. If, in any tax year, the administrative costs of the Department of Revenue for collecting contributions pursuant to this Code section exceed the sum of such contributions, the administrative costs which the Department of Revenue is authorized to withhold from such contributions shall not exceed the sum of such contributions.

(3) The amounts allocated to the board for the fund pursuant to this subsection shall be credited to the board on a quarterly basis."

**SECTION 4.** 

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Said title is further amended by adding a new subsection to Code Section 21-5-41, relating to maximum allowable contributions, to read as follows:

"(a.1) Notwithstanding subsection (a) of this Code section, and in order to make meaningful the provisions of Chapter 3 of this title, a certified candidate as defined in paragraph (5) of Code Section 21-3-3 shall only accept contributions as provided in Code Section 21-3-5. The recipient of such contribution that violates this subsection shall have three days in which to return such contribution to the contribution or file a detailed statement with the State Election Board explaining why such contribution does not violate this subsection."

**SECTION 5.** 

454 This Act shall become effective on July 1, 2010.

**SECTION 6.** 

456 All laws and parts of laws in conflict with this Act are repealed.